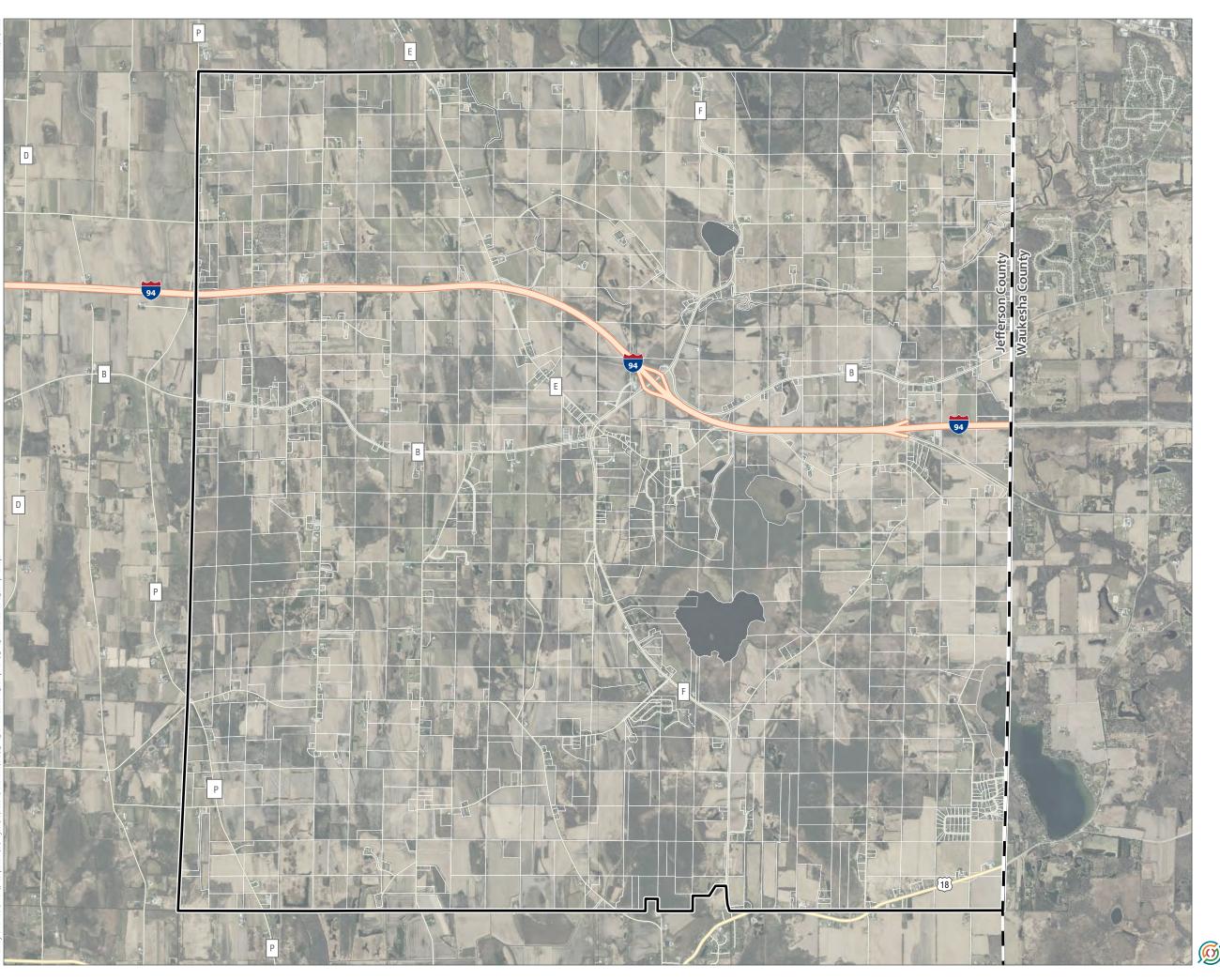
Appendix A Maps

- Map 1: Aerial Basemap
- Map 2: Road Classifications and Traffic Counts
- Map 3: County EMS Districts
- Map 4: County Fire Districts
- Map 5: School Districts
- Map 6: Prime Farmland (NRCS)
- Map 7: Jefferson County Farmland Preservation
- Map 8: Hydric Soils
- Map 9: Watersheds
- Map 10: Environmental Limitations
- Map 11: Existing Land Use
- Map 12: County Zoning
- Map 13: Frozen Parcels & Parcels of Record
- Map 14: Septic Suitability
- Map 15: Future Land Use
- Map 16: Future Land Use with Development Limitations
- Map 17: Town Hamlet Boundary



Map 1 Aerial (2018)

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

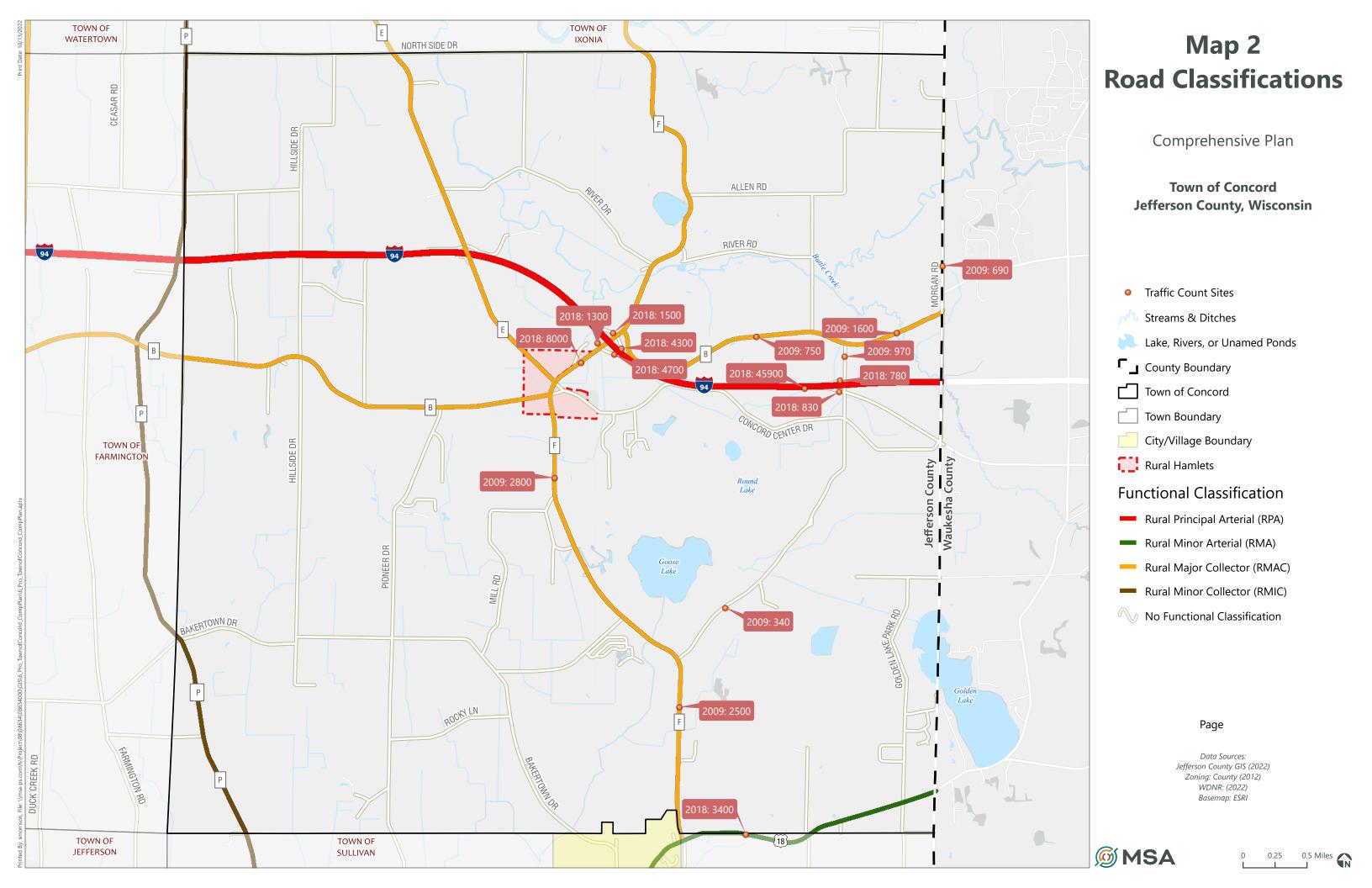
Town of Concord

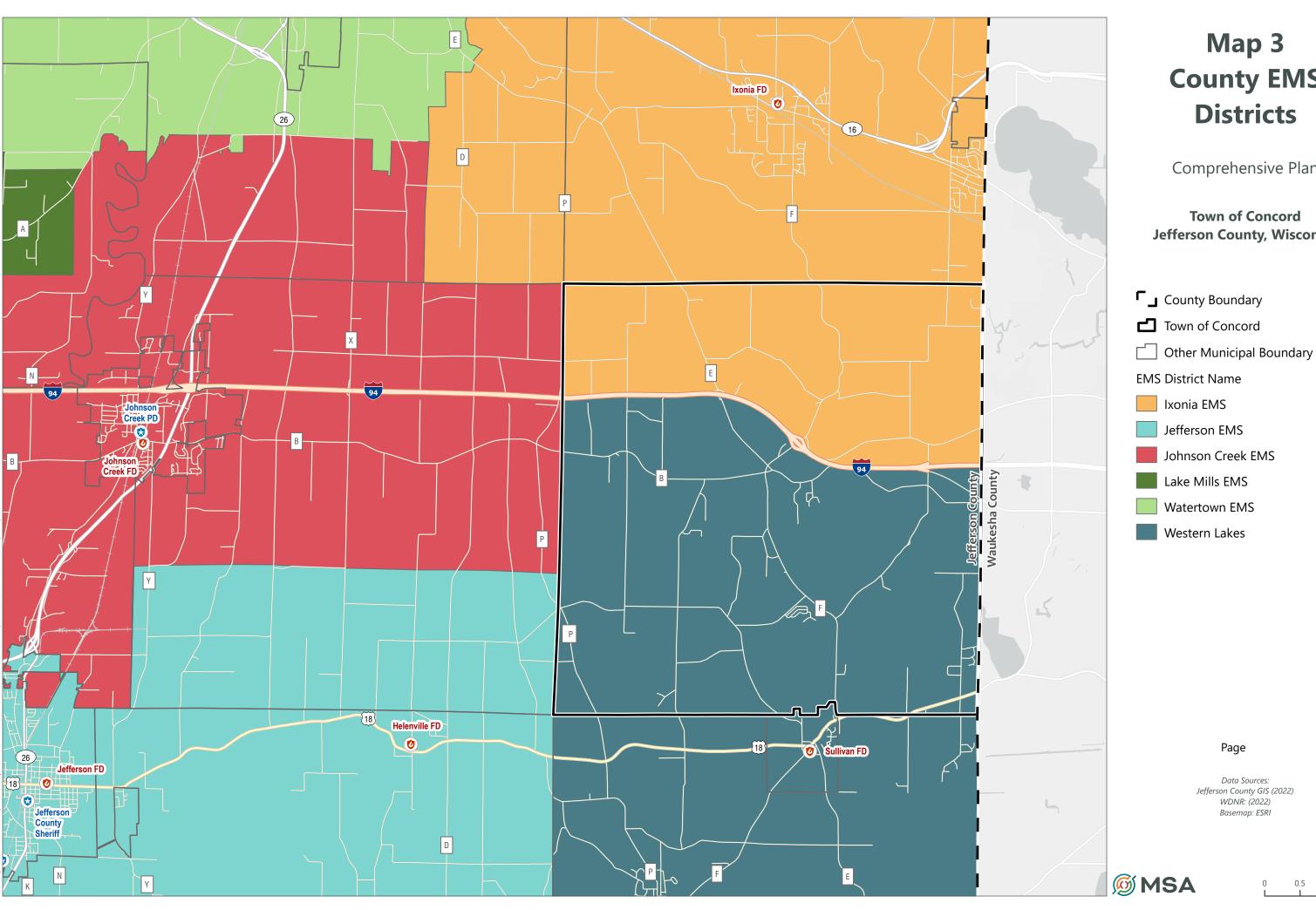
Municipal Boundary

County Boundary

Page

Data Sources: Jefferson County GIS (2022) WDNR: (2022) Basemap: County (2018)

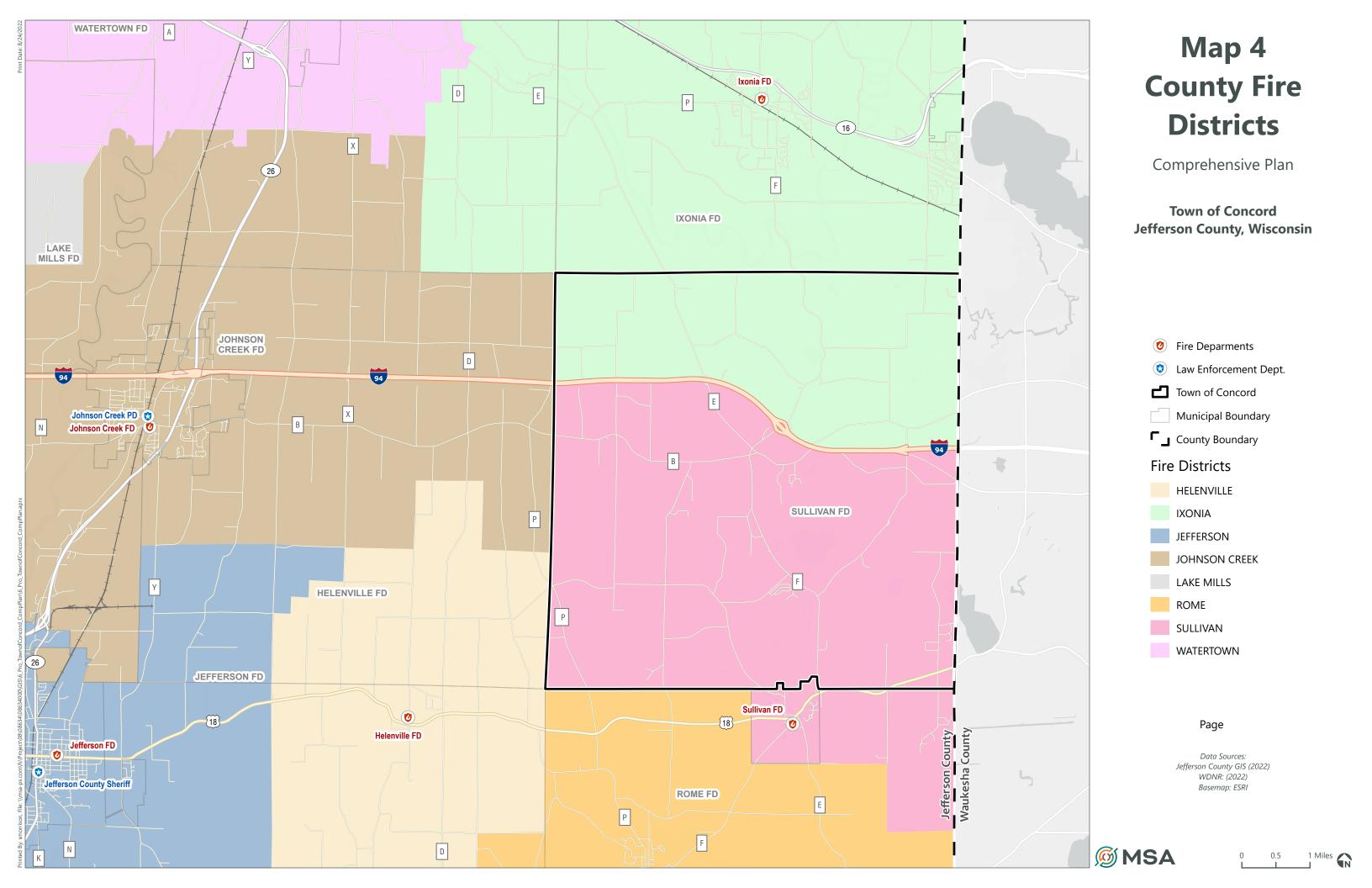


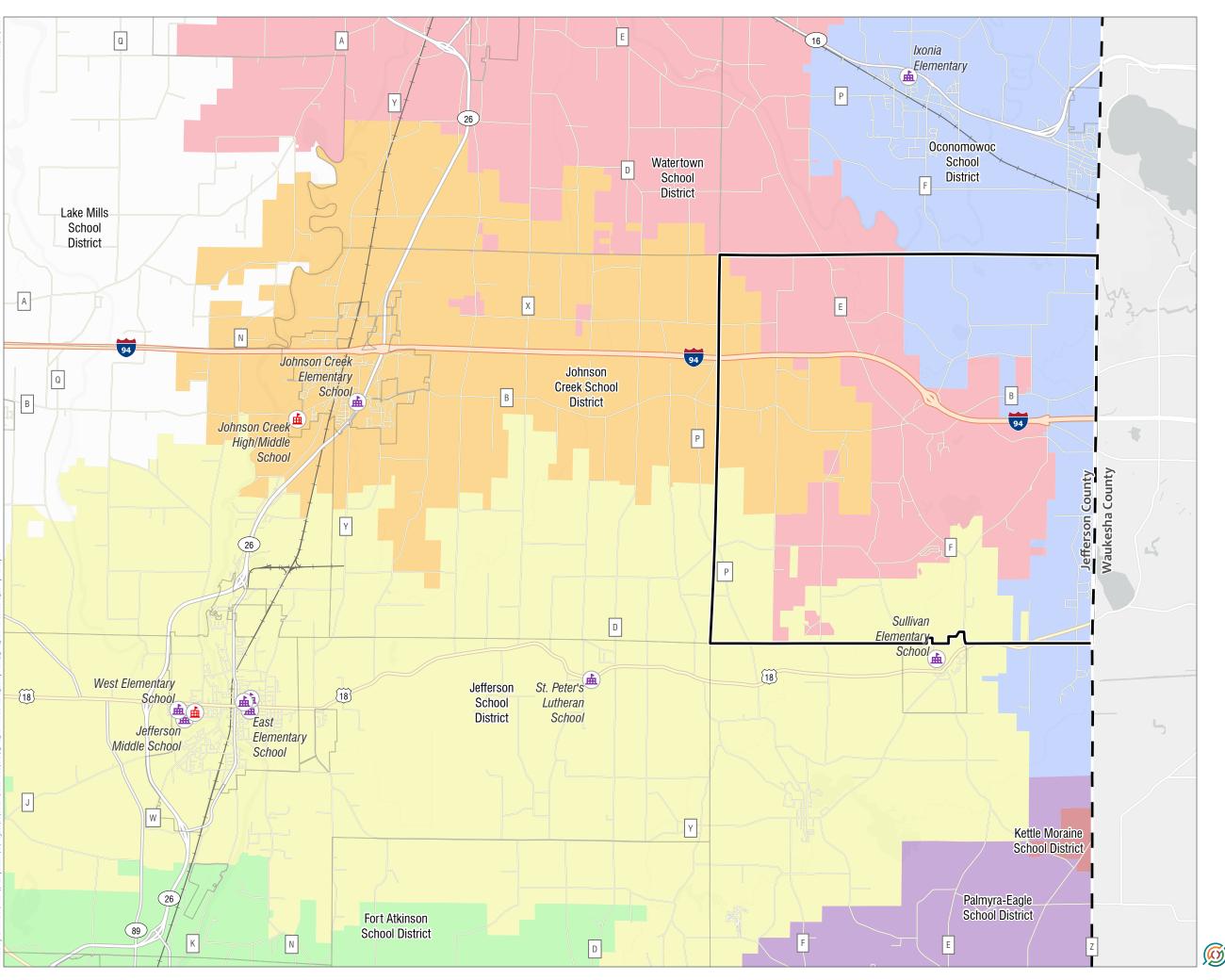


Map 3 **County EMS Districts**

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin





Map 5 County School Districts

Comprehensive Plan

Town of Concord
Jefferson County, Wisconsin

Elementary/Middle

High School/Middle

M Streams & Ditches

Lake, Rivers, or Unamed Ponds

Municipal Boundary

Town of Concord

County Boundary

Public School Districts

1883 Fort Atkinson

2702 Jefferson

27027011013011

2730 Johnson Creek

1376 Kettle Moraine

2898 Lake Mills

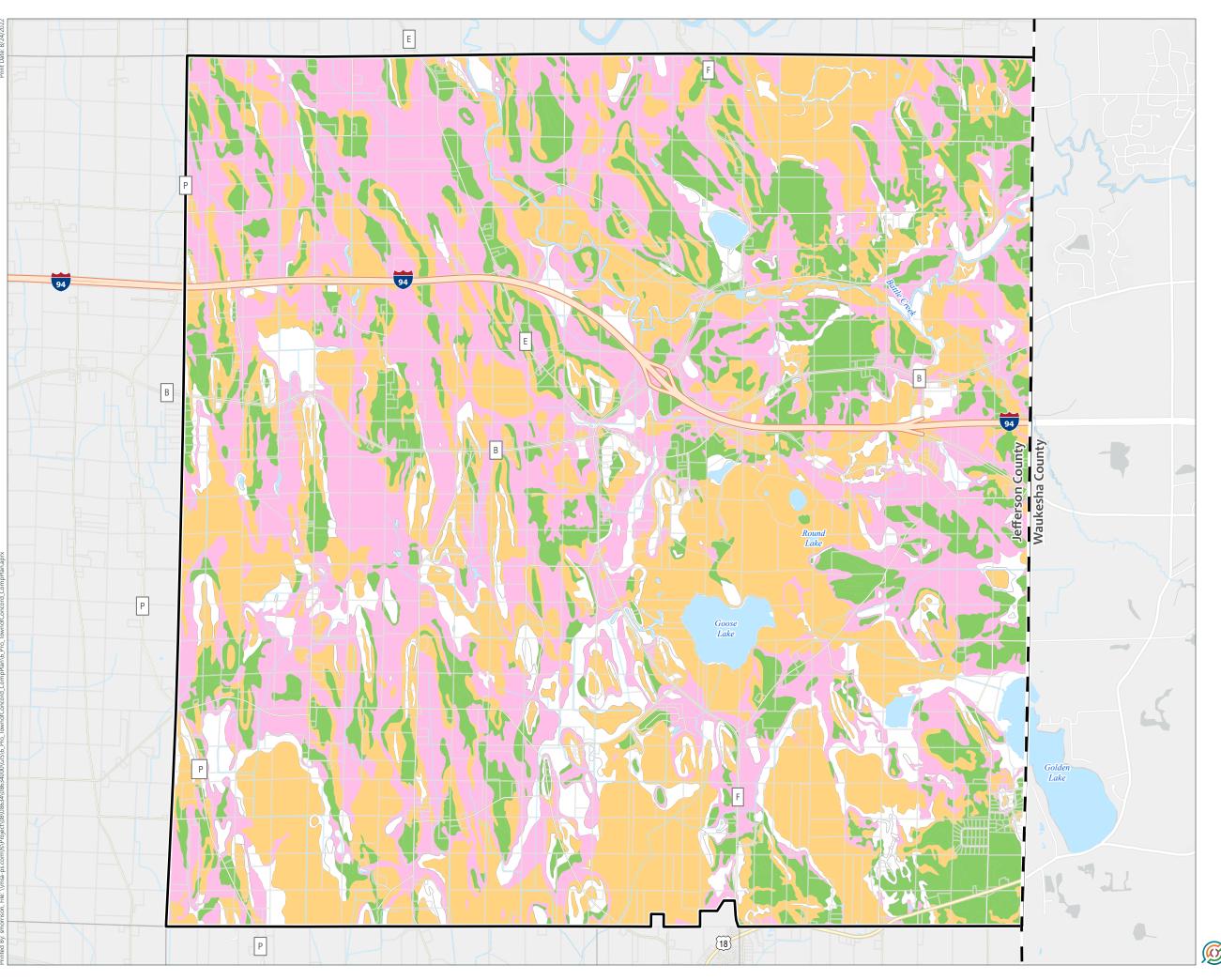
4060 Oconomowoc

Palmyra-Eagle

6125 Watertown

Page





Map 6 Prime Farmland (NRCS)

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

Streams & Ditches

Lake, Rivers, or Unamed Ponds

☐ Town of Concord

Municipal Boundary

County Boundary

Farmland Classification (NRCS)

All areas are prime farmland

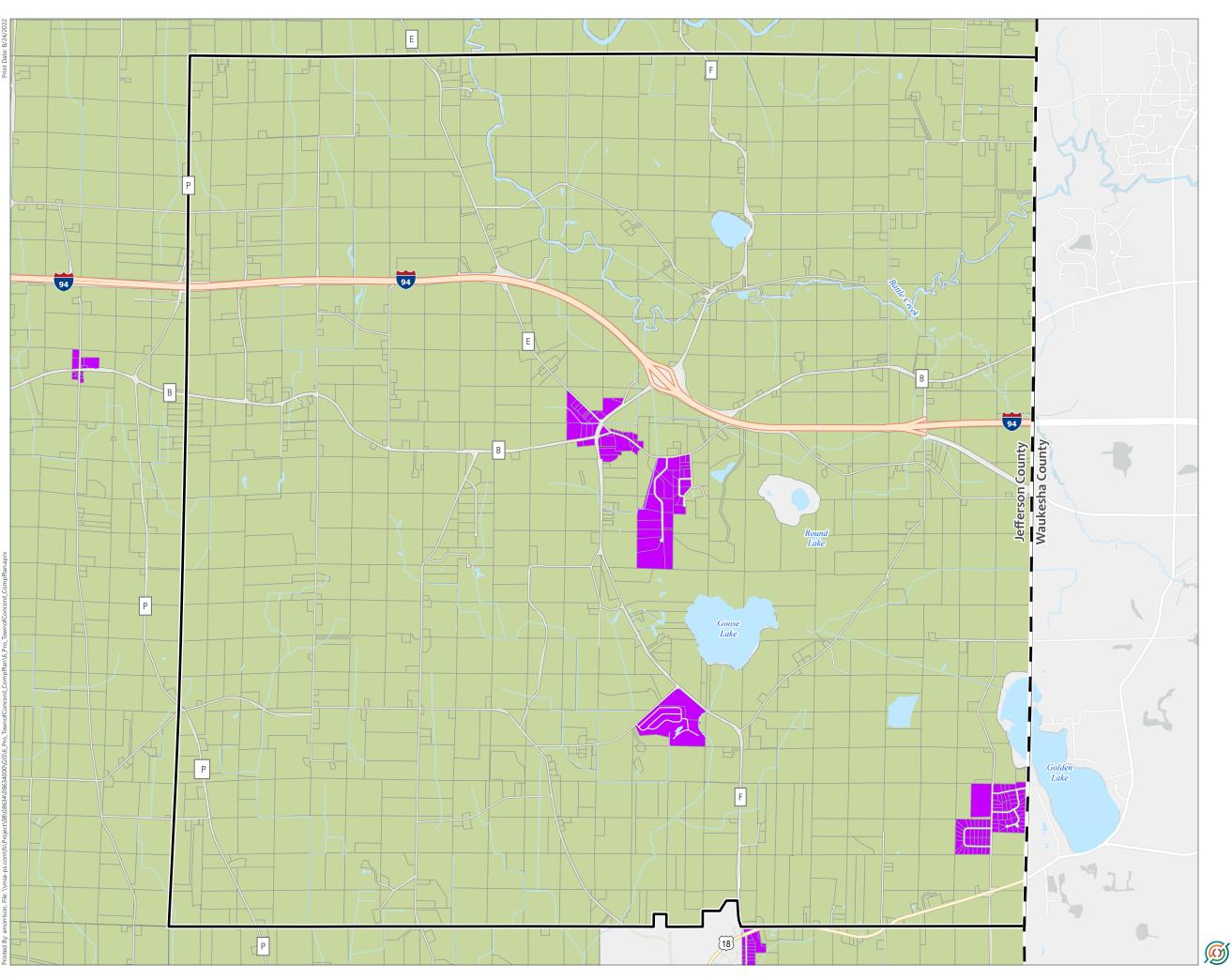
Farmland of statewide importance

Prime Farmland if Altered

Not prime farmland

Page





Map 7 Jefferson County Farmland Preservation

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

Streams & Ditches

Lake, Rivers, or Unamed Ponds

Town of Concord

Municipal Boundary

County Boundary

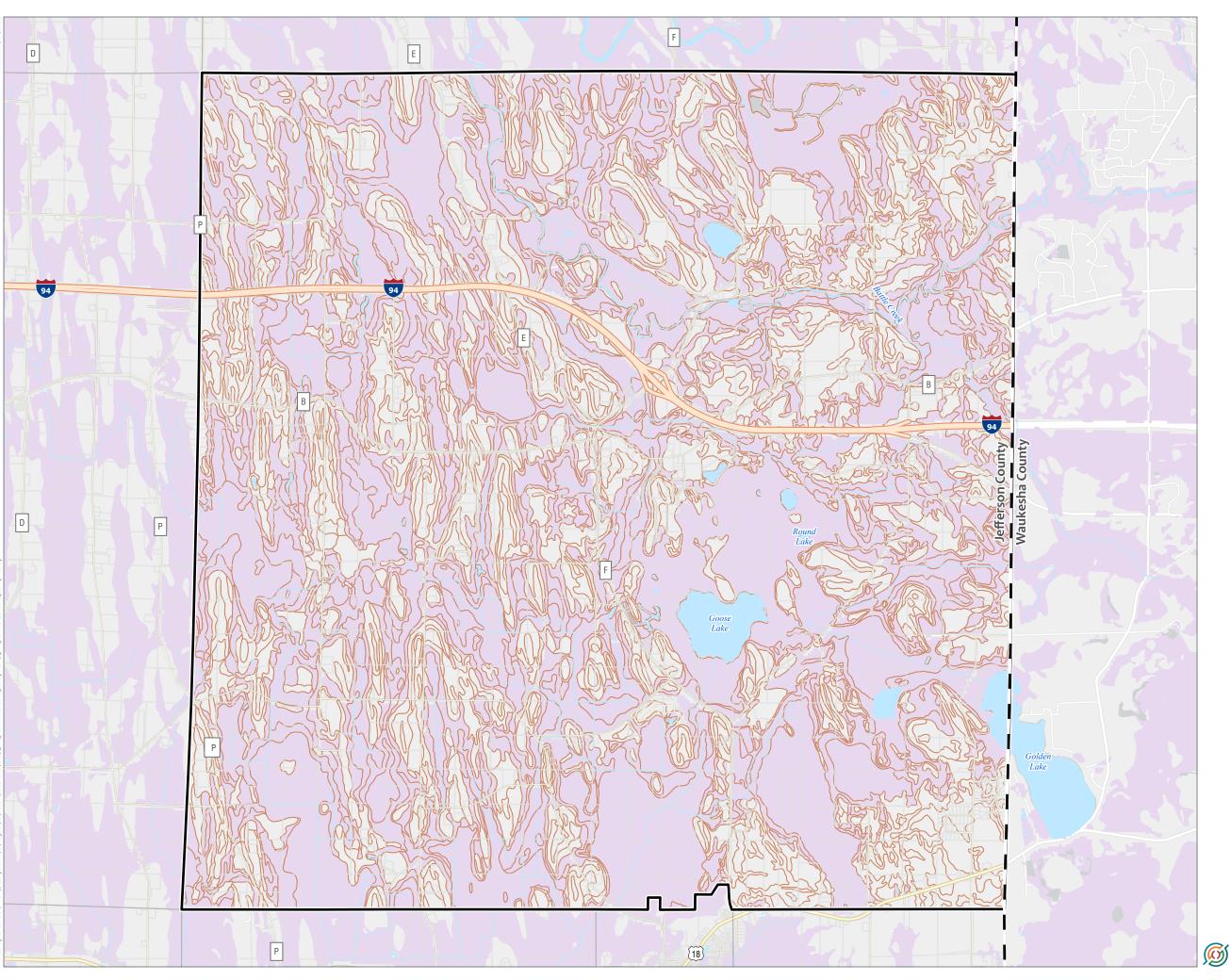
Farmland Preservation Areas

Farmland Preservation

15 Year Growth Area

Page





Map 8 **Hydric Soils**

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

Streams & Ditches

Lake, Rivers, or Unamed Ponds

Town of Concord

Municipal Boundary

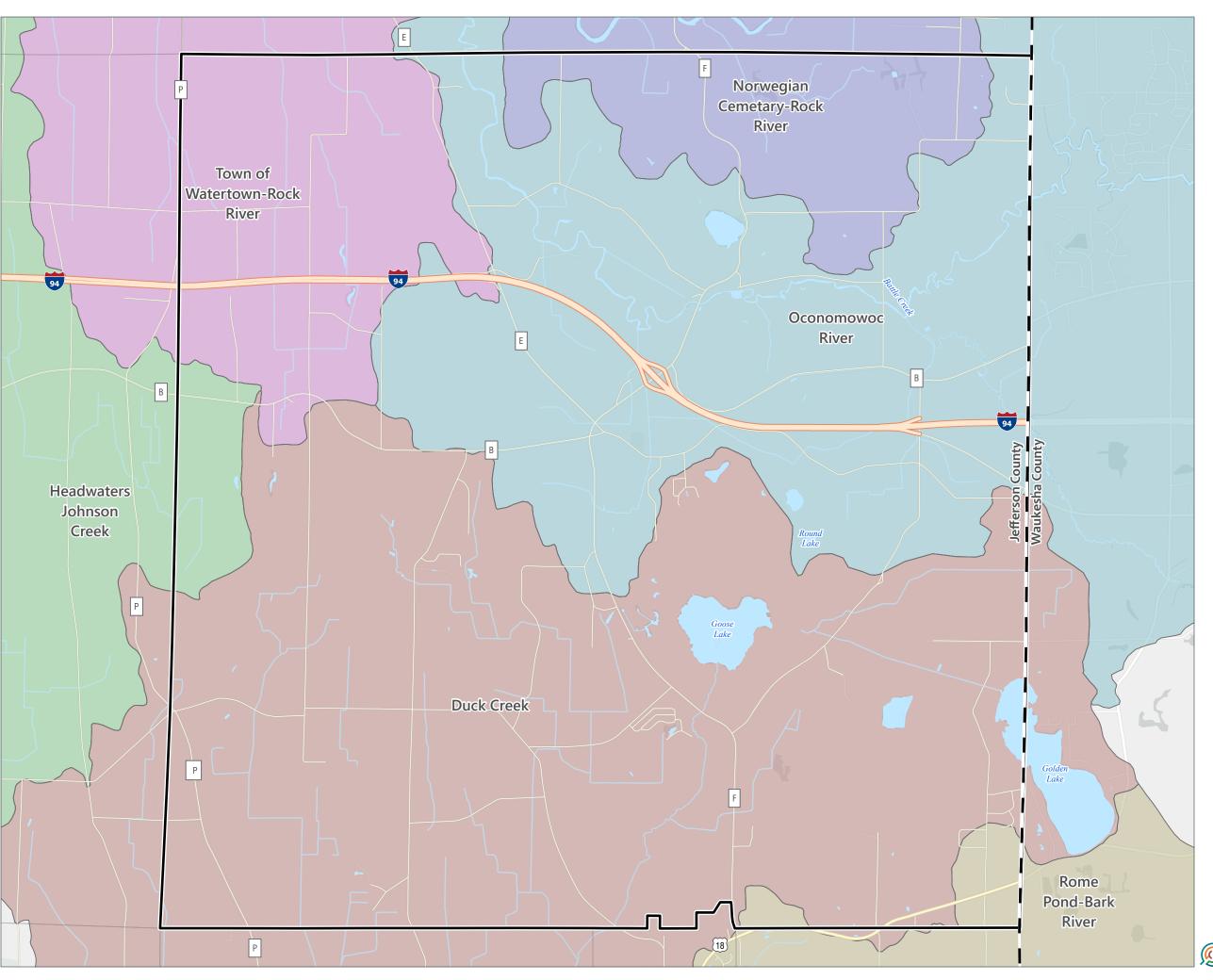
County Boundary

NRCS Soil Group

Hydric Soils (DNR)

Page





Map 9 Watersheds

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

Streams & Ditches

Lake, Rivers, or Unamed Ponds

Town of Concord

Municipal Boundary

County Boundary

Watershed Name

Duck Creek

Headwaters Johnson Creek

Norwegian Cemetary-Rock River

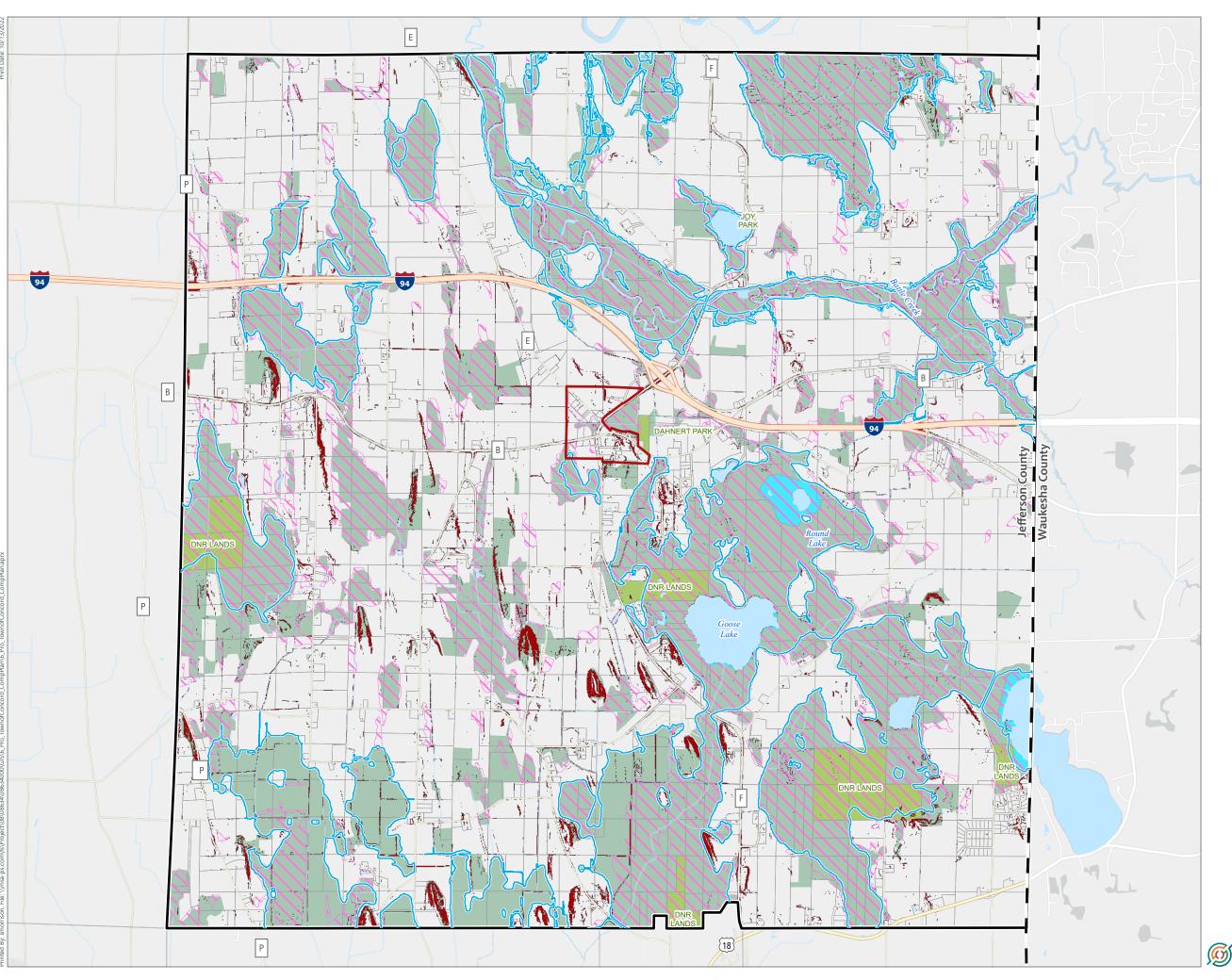
Oconomowoc River

Rome Pond-Bark River

Town of Watertown-Rock River

Page





Map 10 **Environmental Limitations**

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

- Town Hamlet Boundary
- Streams & Ditches
- Lake, Rivers, or Unamed Ponds
- Town of Concord
- Municipal Boundary
- County Boundary
- Environmental Corridors
- Public Lands
- Wetland Area (DNR)
- Greater than 20% Slope

Flood Hazard Zones (FEMA)

1% Annual Chance Flood Hazard;

Regulatory Floodway

0.2% Annual Chance Flood Hazard

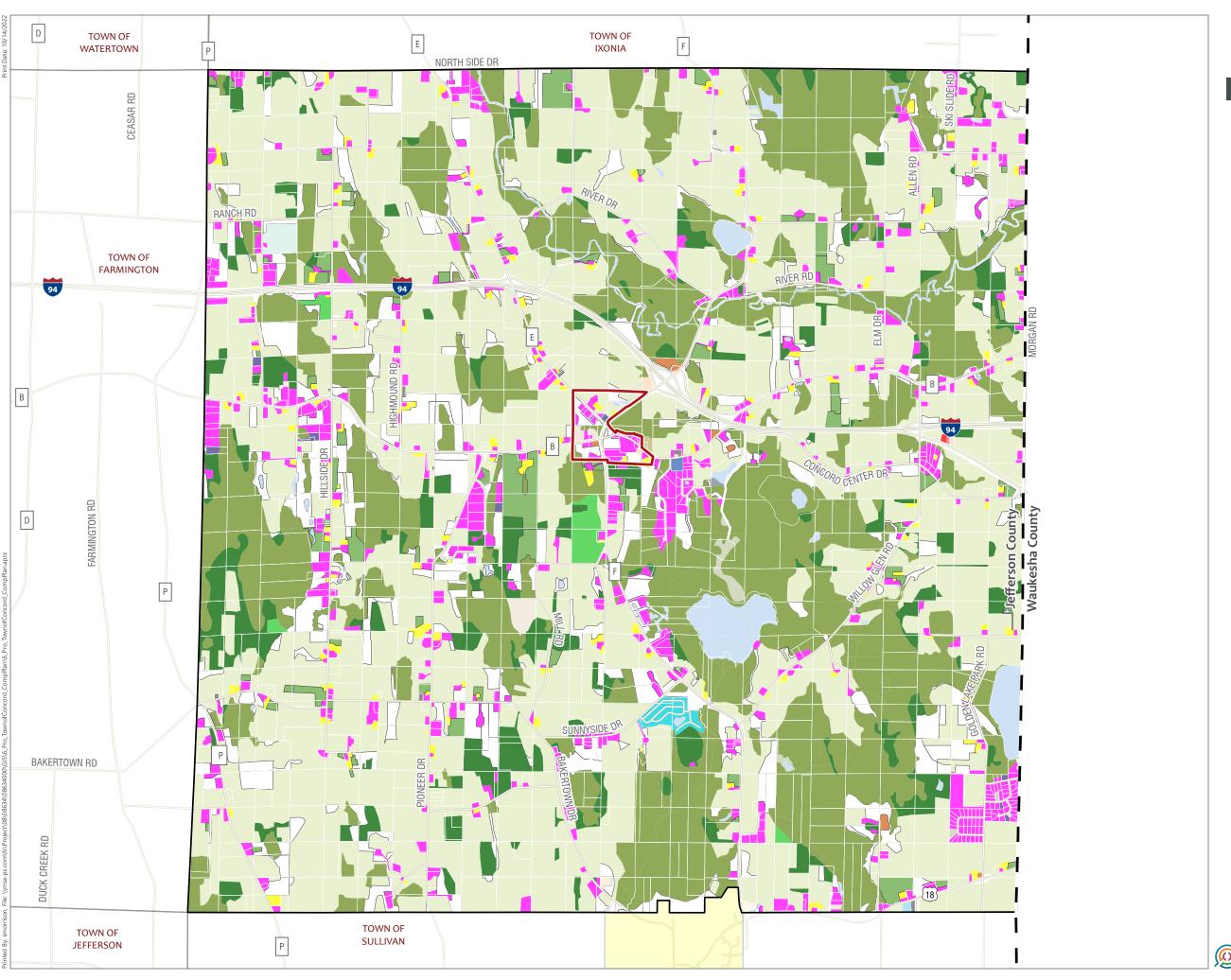
Flood Hazard Boundaries

Limit Lines

SFHA / Flood Zone Boundary

Page





Map 11 Existing Land Use

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

City/Village Boundary
 County Boundary
 Town Hamlet Boundary
 Land Use
 Cemeteries
 Churches

☐ Town of Concord☐ Town Boundary

Crop
Farm Bldg
Golf/Gun Clubs

Communications

- Local Gov

 Manufacturing
- Mobile Homes
 Parks
- Res 1 Family
 Res Vac Lot
- Retail Non-Int
- Rural Uncult
- Special Ag
- Surface Water
- Upland WoodsWetlands
- Pasture Agriculture
- Other School
 Local Church
- Machine Repair/Contractor
- Wholesaling & Storage
- Other Open Lands

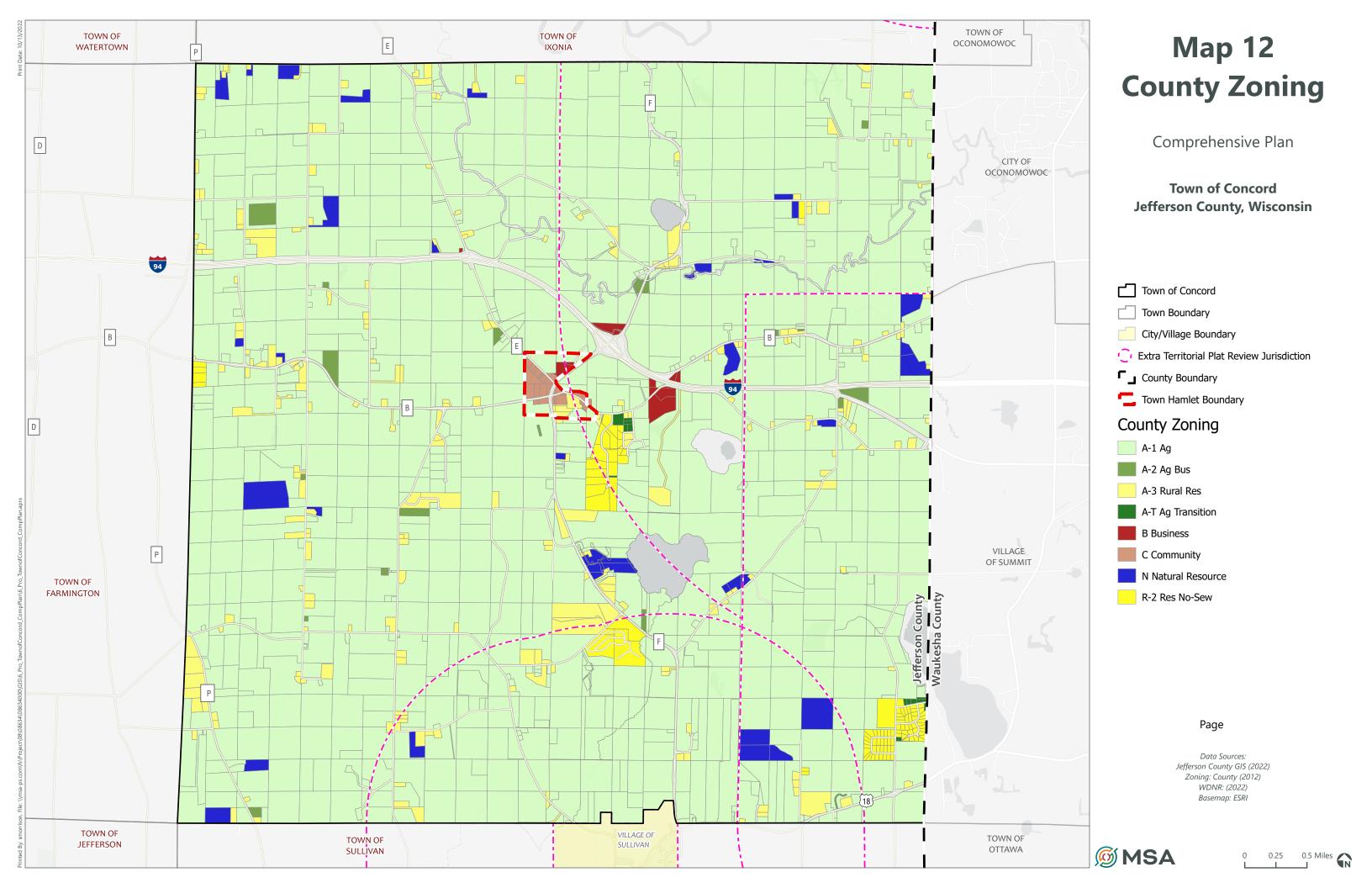
 Public Land Recreation
- Non Public Land Recreation

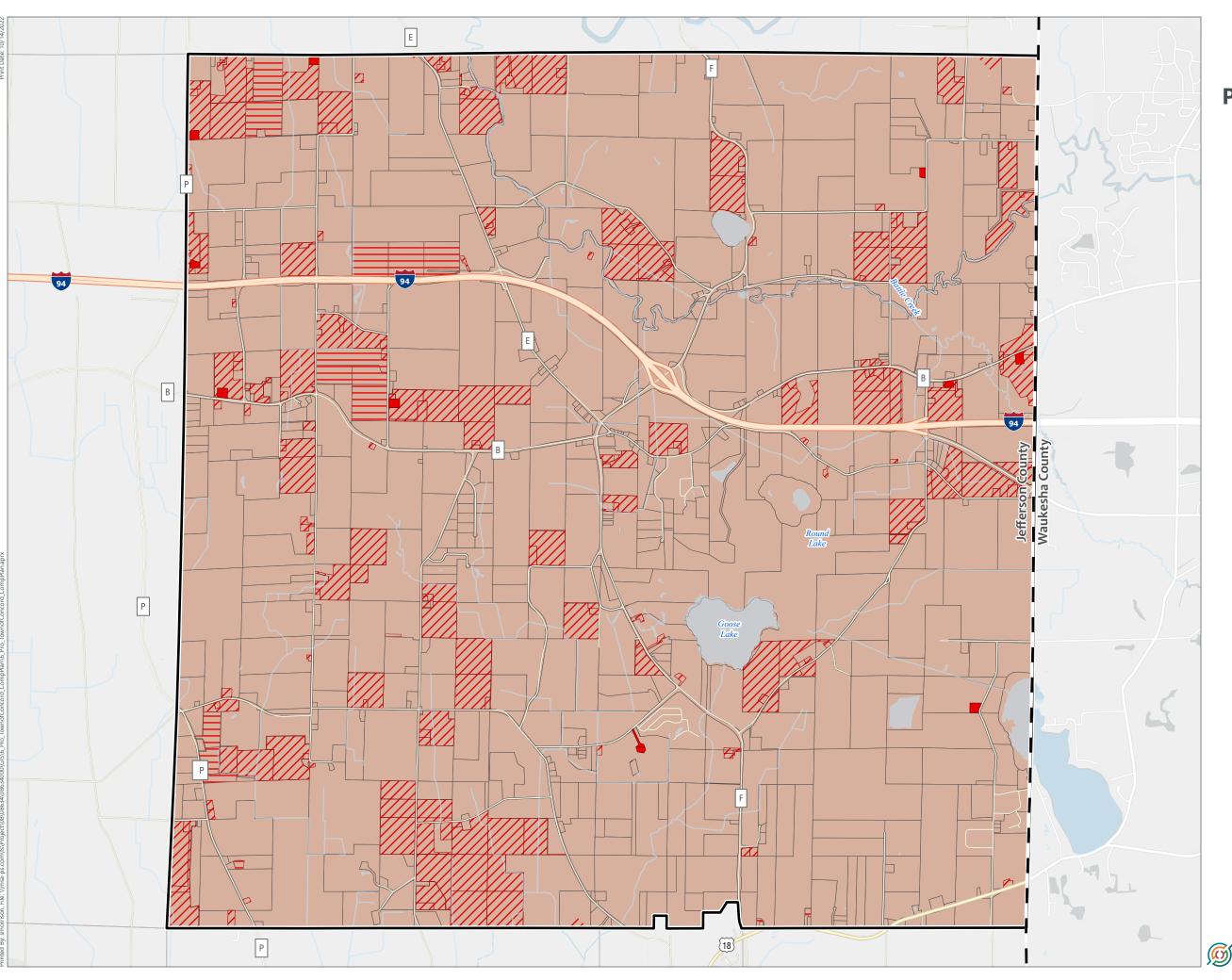
Page

Data Sources: Jefferson County GIS (2022) Land Use Inventory: County (2018) WDNR: (2022) Basemap: ESRI









Map 13

Parcels of Record (2000) & Frozen Parcels

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

Streams & Ditches

Lake, Rivers, or Unamed Ponds

Town of Concord

Municipal Boundary

County Boundary

Parcels of Record (2000)

Frozen Parcels

Rezoning

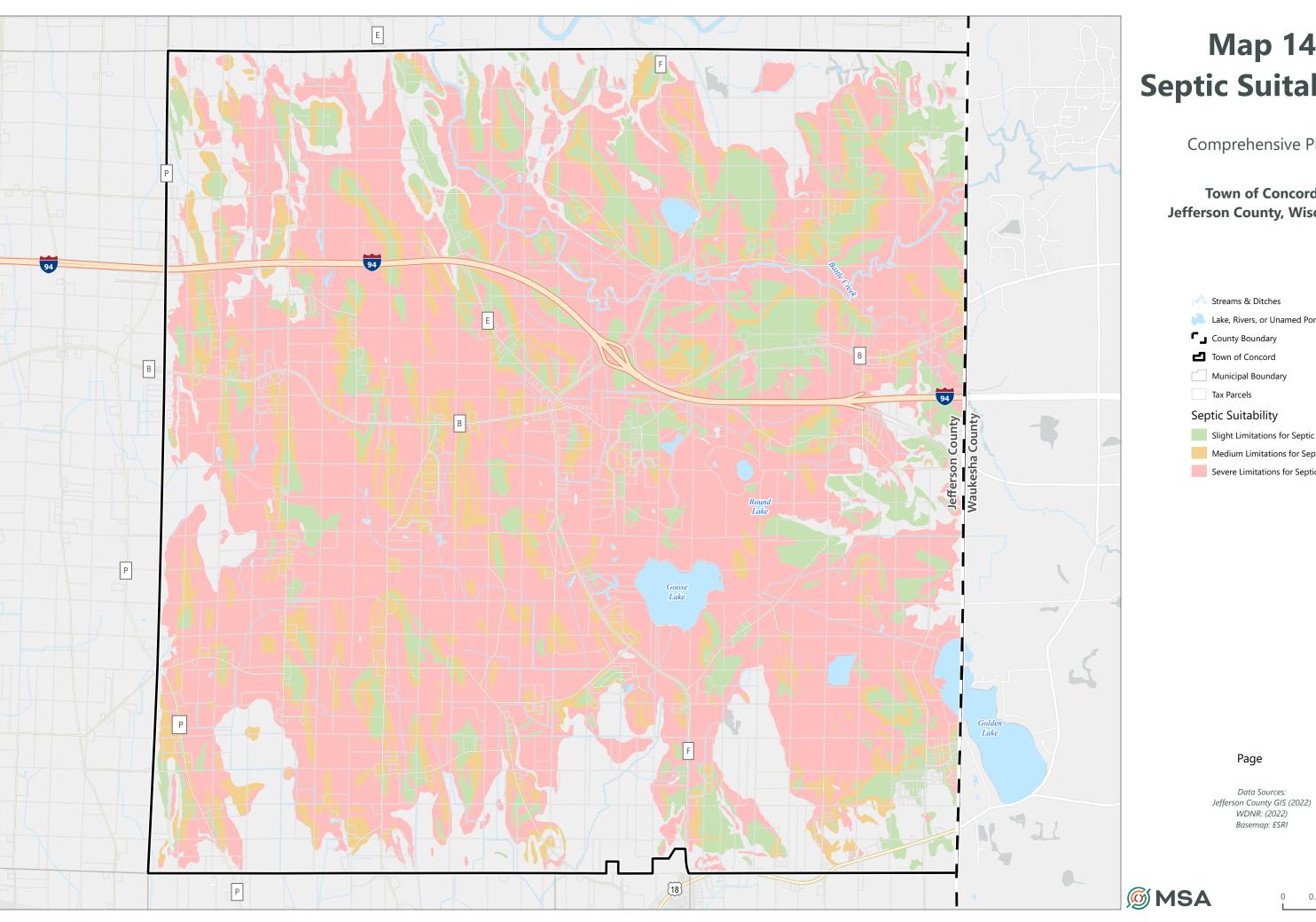
Deed Transfer

Farm Consolidation/Accessory

Lot Variance

Page





Map 14 Septic Suitability

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

Lake, Rivers, or Unamed Ponds

Slight Limitations for Septic Systems

Medium Limitations for Septic Systems

Severe Limitations for Septic Systems

WDNR: (2022) Basemap: ESRI





Map 15 Future Land Use

Comprehensive Plan

Town of Concord Jefferson County, Wisconsin

- ☐ Town of Concord
- ☐ Town/Village Boundary
- □ County Boundary

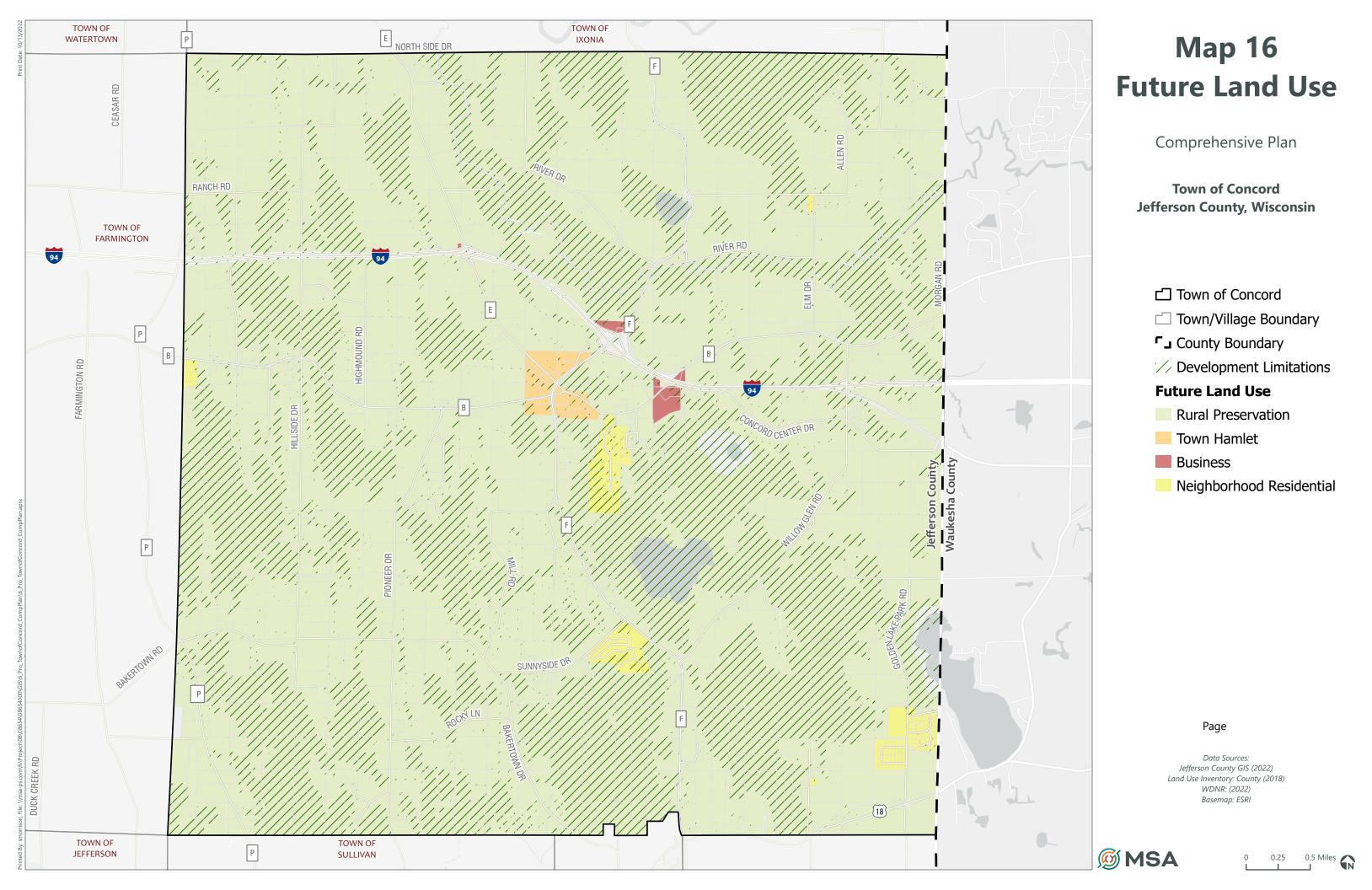
Future Land Use

- Rural Preservation
- Town Hamlet
- Business
- Neighborhood Residential

Page

Data Sources: Jefferson County GIS (2022) Land Use Inventory: County (2018) WDNR: (2022) Basemap: ESRI





Jefferson County Land Information



Municipal Boundaries

Road Right of Ways

Surface Water

Parcel Lines

Section Lines

Property Boundary

Old Lot/Meander Lines

Jefferson County Geographic Information System

Map Hooks

Rail Right of Ways

Tax Parcels

Map 17 Town Hamlet Boundary



Printed on: October 12, 2022

Author: Public User

Appendix B Supplemental Information

Statutory Requirements

Each chapter is intended to satisfy the Wisconsin statutory requirements in full and to address local planning needs of the Town of Concord.

Issues and Opportunities Element

Background information on the local governmental unit and a statement of overall objectives, policies, goals, and programs of the local governmental unit to guide the future development and redevelopment of the local governmental unit over a 20-year planning period. Background information shall include population, household, and employment forecasts that the local governmental unit uses in developing its comprehensive plan, and demographic trends, age distribution, educational levels, income levels, and employment characteristics that exist within the local governmental unit.

Housing Element

A compilation of objectives, policies, goals, maps and programs of the local governmental unit to provide an adequate housing supply that meets existing and forecasted housing demand in the local governmental unit. The element shall assess the age, structural, value and occupancy characteristics of the local governmental unit's housing stock. The element shall also identify specific policies and programs that promote the development of housing for residents of the local governmental unit and provide a range of housing choices that meet the needs of persons of all income levels and of all age groups and persons with special needs, policies and programs that promote the availability of land for the development or redevelopment of low-income and moderate-income housing, and policies and programs to maintain or rehabilitate the local governmental unit's existing housing stock.

Transportation Element

A compilation of objectives, policies, goals, maps and programs to guide the future development of the various modes of transportation, including highways, transit, transportation systems for persons with disabilities, bicycles, walking, railroads, air transportation, trucking and water transportation. The element shall compare the local governmental unit's objectives, policies, goals and programs to state and regional transportation plans. The element shall also identify highways within the local governmental unit by function and incorporate state, regional, and other applicable transportation plans, including transportation corridor plans, county highway functional and jurisdictional studies, urban area and rural area transportation plans, airport master plans and rail plans that apply in the local governmental unit.

Utilities and Community Facilities Element

A compilation of objectives, policies, goals, maps and programs to guide the future development of utilities and community facilities in the local governmental unit such as sanitary sewer service, storm water management, water supply, solid waste disposal, on-site wastewater treatment technologies, recycling facilities, parks, telecommunications facilities, power-generating plants and transmission lines, cemeteries, health care facilities, child care facilities and other public facilities, such as police, fire and rescue facilities, libraries, schools and other governmental facilities. The element shall describe the location, use and capacity of existing public utilities and community facilities that serve the local governmental unit, shall include an approximate timetable that forecasts the need in the local governmental unit to expand or rehabilitate existing utilities and facilities or to create new utilities and

facilities, and shall assess future needs for government services in the local governmental unit that are related to such utilities and facilities.

Agricultural, Natural and Cultural Resources Element

A compilation of objectives, policies, goals, maps and programs for the conservation, and promotion of the effective management, of natural resources such as groundwater, forests, productive agricultural areas, environmentally sensitive areas, threatened and endangered species, stream corridors, surface water, floodplains, wetlands, wildlife habitat, metallic and nonmetallic mineral resources, parks, open spaces, historical and cultural resources, community design, recreational resources and other natural resources.

Economic Development Element

A compilation of objectives, policies, goals, maps and programs to promote the stabilization, retention or expansion, of the economic base and quality employment opportunities in the local governmental unit, including an analysis of the labor force and economic base of the local governmental unit. The element shall assess categories or particular types of new businesses and industries that are desired by the local governmental unit. The element shall assess the local governmental unit's strengths and weaknesses with respect to attracting and retaining businesses and industries, and shall designate an adequate number of sites for such businesses and industries. The element shall also evaluate and promote the use of environmentally contaminated sites for commercial or industrial uses. The element shall also identify county, regional and state economic development programs that apply to the local governmental unit.

Intergovernmental Cooperation Element

A compilation of objectives, policies, goals, maps and programs for joint planning and decision making with other jurisdictions, including school districts and adjacent local governmental units, for siting and building public facilities and sharing public services. The element shall analyze the relationship of the local governmental unit to school districts and adjacent local governmental units, and to the region, the state, and other governmental units. The element shall incorporate any plans or agreements to which the local governmental unit is a party under s. 66.0301, 66.0307, or 66.0309 (note: previously, s. 66.30, 66.023, or 66.945) The element shall identify existing or potential conflicts between the local governmental unit and other governmental units that are specified in this paragraph and describe processes to resolve such conflicts.

Land Use Element

A compilation of objectives, policies, goals, maps and programs to guide the future development and redevelopment of public and private property. The element shall contain a listing of the amount, type, intensity and net density of existing uses of land in the local governmental unit, such as agricultural, residential, commercial, industrial, and other public and private uses. The element shall analyze trends in the supply, demand and price of land, opportunities for redevelopment and existing and potential land-use conflicts. The element shall contain projections, based on the background information for 20 years, of future residential, agricultural, commercial and industrial land uses including the assumptions of net densities or other spatial assumptions upon which the projections are based. The element shall also include a series of maps that shows current land uses and future land uses that indicate productive agricultural soils, natural limitations for building site development, floodplains, wetlands and other environmentally sensitive lands, the boundaries of areas to which services of public utilities and community facilities, and the general location of future land uses by net density or other classifications.

Jefferson County Policies for Zoning Districts A-1, A-2, and A-3

(Excerpts from 2021 Jefferson County Agricultural Preservation and Land Use Plan pages 31-33)

A-1 Zoning District Policies

- 1. Utilize the A-1 Farmland Preservation (Exclusive Agriculture) zoning district as the primary zoning district to implement Farmland Preservation Area policies. Other zoning districts (e.g. A-2, A-3, N) may be utilized on an occasional basis, particularly based on preexisting uses and zoning patterns.
- 2. Allow no new residences in the A-1 zoning district, except for replacement of existing residences as may be permitted under the Working Lands law and the County zoning ordinance. Instead, require the rezoning of A-1 zoned lands to the A-3 Agricultural/Rural Residential zoning district when new homes are proposed in accordance with the following A-3 Agricultural/Rural Residential Zoning District Policies.
- 3. Require a minimum lot size of 35 acres in the A-1 zoning district to limit the fragmentation of agricultural lands.
- 4. Allow legally established residences built before January 15, 1975 to remain within the A-1 zoning district when historically zoned in that manner, except where new land divisions are required (see A-3 Agricultural/Rural Residential Zoning District Policies in such cases).
- 5. Encourage agricultural-related businesses that support farmers, in part by considering expansion in the number and scope of agricultural-related uses that are allowed in the A-1 zoning district, as enabled under Ch. 91 Wis. Stats.
- 6. Whenever land is proposed for rezoning from a certified farmland preservation zoning district (such as A-1) to a noncertified zoning district, require that the following criteria in Section 91.28, Wis. Stats. is met:
 - A. The land is better suited for a use not allowed in the A-1 zoning district.
 - B. The rezoning is consistent with the applicable town and County comprehensive plan.
 - C. The rezoning is substantially consistent with this County certified farmland preservation plan.
 - D. The rezoning will not substantially impair or limit current or future agricultural use of surrounding parcels of land that are zoned for or legally restricted to agricultural use.

A-2 Agricultural and Rural Business Zoning District Policies

- Continue to utilize the A-2 Agricultural and Rural Business zoning district to allow a wide range
 of agricultural-related uses and such other rural businesses that are compatible in a
 predominately agricultural area. Utilize criteria in Section 91.48, Wis. Stats. and the County's
 zoning ordinance in evaluating proposals for rezoning land to the A-2 district.
- 2. Consider requiring site plan submittal prior to the establishment or expansion of all agricultural-related uses in the A-2 district (not including agricultural structures), in order to evaluate the proposed building and driveway locations with respect to impact on productive farmland, traffic movement, and the use and enjoyment of adjoining properties.
- 3. Encourage compliance with the Rural Commercial, Industrial, and Agribusiness Development Guidelines.

A-3 Agricultural/Rural Residential Zoning District Policies

1. Minimize the conversion of prime farmland for residences and other nonfarm development. Creation of new residential lots on prime farmland will be considered by the Planning and

Zoning Committee only if the Committee determines that no available non-prime farmland exists on the parcel of record, or that placement of lots on prime farmland provides better protection of land resources than a non-prime location. In addition, per Section. 91.46(2), Wis. Stats., new development may not:

- a. Convert prime farmland from agricultural use or convert land previously used as cropland, other than a woodlot, from agricultural use if on the farm there is a reasonable alternative location or size for a nonfarm residential parcel or nonfarm residence.
- b. Significantly impair or limit the current or future agricultural use of other protected farmland.
- 2. Allow the development of limited new housing within Farmland Preservation Areas following rezoning of the affected lands to the A-3 Agricultural/Rural Residential zoning district, and otherwise in accordance with the following policies:
 - a. From each "parcel of record" as it existed on February 8, 2000, permit no more than 3 new single-family residences to be built on non-prime farmland, and no more than 2 new single-family residences on prime farmland (on parcels 50 acres or less, no more than 1 new single-family residence on prime farmland), subtracting any previous divisions for residences from the "parent parcel" as it existed on December 13, 1977. Such new residences shall be allowed following the creation of new rural residential lots in conjunction with a rezoning process.
 - b. Treat parcels under common ownership divided only by a road as separate "parcels of record" for the purpose of determining the number of allowable A-3 residential lots. The total number of allowable lots may be shifted between the two "parcels of record" with approval of the County and affected town.
 - c. Encourage the clustering of new residential lots adjacent to one another, and to already-created residential lots and dwellings on the same "parcel of record" and on adjacent and across-the-street lands, unless another non-clustered configuration provides for better protection of land resources and rural character.
 - d. Require that each new A-3 lot have a minimum area of 1 acre and a maximum area of 2 acres, except that lots up to 6 acres in area may be created on non-prime farmland provided that the total number of lots is reduced by one for every 2 acres used. For example, a maximum of one 6-acre lot may be created on non-prime farmland, instead of the three 2 acre lots normally allowed.
 - e. Following its creation, do not permit any A-3 lot to be subsequently divided further to create one or more additional lots.
- 3. Maintain detailed tracking of "parent parcels", "parcels of record" and subsequent A-3 divisions via the County Zoning and Planning Department through its computerized Geographic Information System (GIS) tracking capabilities. The County shall require a recorded affidavit as part of the rezoning and land division process to track and limit those "parent parcels" that no longer have the potential for additional rural residential lots under the policies in this Plan.
- 4. Where policies for A-3 Agricultural/Rural Residential lots within the adopted town comprehensive plan are stricter than County policies for lands within a designated Farmland Preservation Area, review the rezoning request. If appropriate, support the town in its denial of rezoning requests, so that the stricter policy based on the town's comprehensive plan may be applied.
- 5. When the owner of a pre-existing residence legally established before January 15, 1975 desires to divide the land occupied by such residence and accessory buildings from the "parent parcel", in conjunction with a farm consolidation, require the resulting residential lot to be as small as

practical, in consideration of a one acre minimum lot size, the desire to keep accessory buildings with the residence, and the future likelihood that farm animals will be kept on the lot. All future farm consolidations lots should be rezoned to the A-3 district, with such lots not counting against the maximum number of new residences allowed for that "parcel of record" as indicated above.

Appendix C Public Participation Plan

Public Participation Plan for 2022 Comprehensive Plan Update

The Town of Concord's current Comprehensive Plan was adopted in 2009. State Statute 66.1001 requires municipalities to update their comprehensive plan every ten (10) years. In order for the Comprehensive Plan to operate effectively, according to the law, and to address the needs of the citizens of the Town, the residents must be kept informed and provided an opportunity to participate in the planning process.

The Town has developed the following public participation plan to inform and engage the public as part of the requirements of the Comprehensive Planning state statues (Wis. Stat. 66.1001(4)a). The goal of a public participation plan is to foster public participation with the diverse populations of the Town through open discussion, communication programs, information services, and public meetings (for which advance notice has been provided).

Ad-Hoc Steering Committee Meetings

The Town will be utilizing the Ad-Hoc Steering Committee (Committee) as the board overseeing the development of the Comprehensive Plan update with the Town's selected consultant, MSA Professional Services Inc. The Committee will have the responsibility for reviewing and recommending the draft Comprehensive Plan with preparation assistance from MSA. The planning process includes at least seven (7) Committee working meetings.

Community Meeting

The Town will host a public meeting designed to identify issues of concern to residents and preferences on a variety of land use and development concepts.

Community Survey

Using an online platform or mailing, the Town will invite the public to comment on critical issues identified during the planning process. The results of the survey will be incorporated into the updated Comprehensive Plan.

Plan Adoption Procedures

The Planning Committee will oversee the Public Hearing on the Draft Plan. Also, the Planning Committee will recommend (by resolution) the adoption to the Town Board.

The planning process will include at least one meeting of the Town Board. The Town Board shall have the authority to adopt the new updated Comprehensive Plan by majority vote, per 66.1001(4)b.

Prior to adopting the Comprehensive Plan, the Town will hold at least one Public Hearing on the Plan. As stated in Wis. Stat. 66.1001(4)d, the hearing must be preceded by a Class 1 notice under ch.985. a minimum of 30 days prior to the hearing. Said notice shall contain at least the following information:

- 1. The date, time and place of the hearing, per 66.1001(4)(d)1.
- 2. A summary, which may include a map, of the proposed comprehensive plan or amendment to such a plan, per 66.1001(4)(d)2.
- 3. The name of an individual employed by the local governmental unit who may provide

- additional information regarding the proposed ordinance, per 66.1001(4)(d)3.
- 4. Information relating to where and when the proposed comprehensive plan or amendment to such a plan may be inspected before the hearing, and how a copy of the plan or amendment may be obtained, per 66.1001(4)(d)4.

At least 30 days before the public hearing is held the Town shall provide written notice to all of the following, as stated in Wis. Stat. 66.1001(4)e:

- 1. An operator who has obtained, or made application for, a permit that is described under s. 295.12(3)d, within the jurisdiction of the Town.
- 2. A person who has registered a marketable nonmetallic mineral deposit under s. 295.20 within the jurisdiction of the Town.
- 3. Any other property owner or leaseholder who has an interest in property pursuant to which the person may extract nonmetallic mineral resources, if the property owner or leaseholder requests in writing that the Town provide the property owner or leaseholder notice of the hearing.
- 4. Any person who has submitted a request to receive notice of any proposed ordinance that affects the allowable use of property owned by the person.

An electronic copy of the draft plan, or notification on how to view/download a copy of the plan online, will be disseminated to neighboring jurisdictions prior to the public hearing with a request for written comments, including:

- City of Oconomowoc
- Village of Sullivan
- Village of Summit
- Town of Farmington
- Town of Ixonia
- Town of Sullivan
- Jefferson County

The Town Board, by a majority vote, shall enact the ordinance adopting the recommended plan (Wis. Stat. 66.1001(4)c). An electronic copy of the adopted plan and ordinance, or notification on how to view/download a copy of the plan online, will be disseminated to the above-mentioned governing bodies, as stated in Wis. Stat. 66.1001(4)b.

Appendix D Summary of Community Input

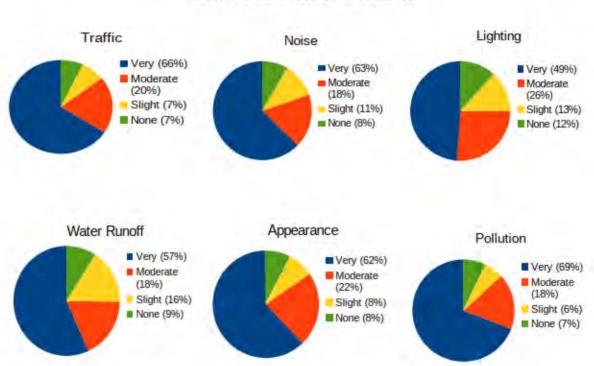
Concord Survey Response Results - 9/26/2022

Surveys Mailed	Responses	Response Rate	
794	236	30%	

Location of Business Development Rezoning

Inside Hamlet Only		Outside and Inside Hamlet		Uncommitted	
Responses	Percentage	Responses	Percentage	Responses	Percentage
195	82.6%	39	16.5%	2.	.9%

Issues & Levels of Concern

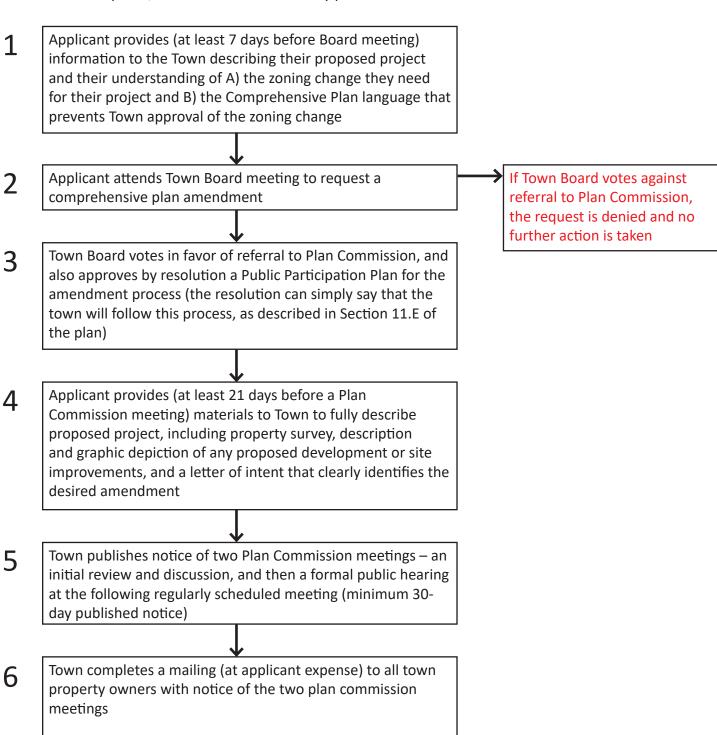


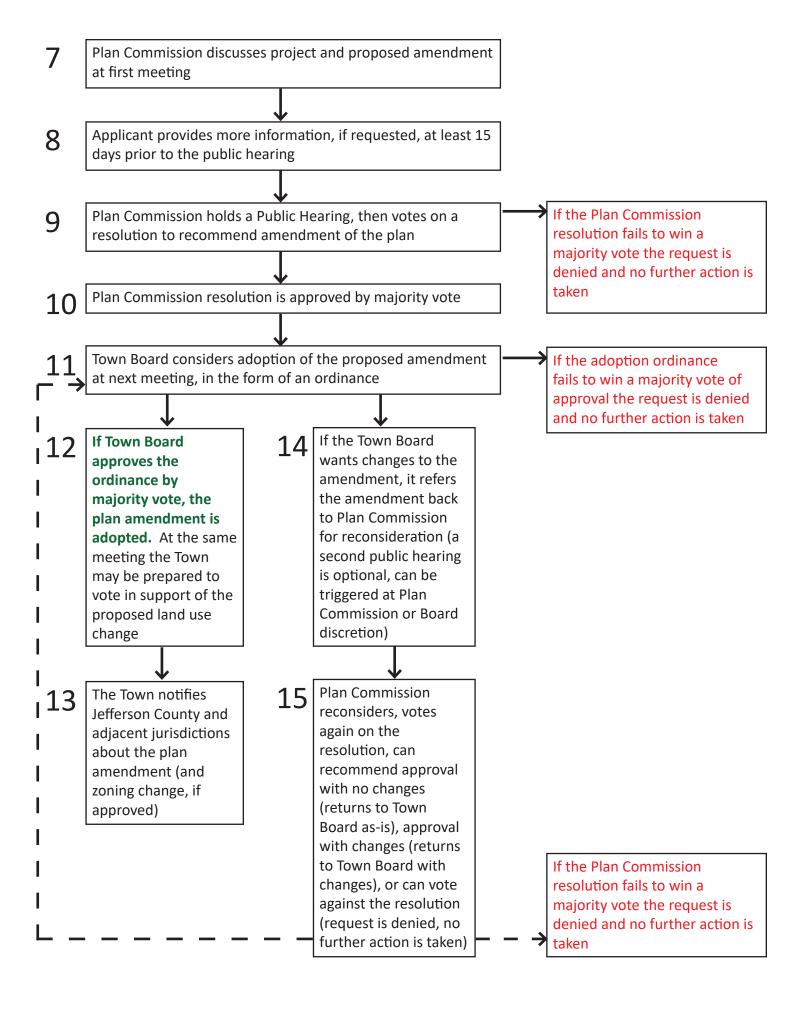


Appendix E Plan Amendment Flowchart

Town of Concord, Wisconsin Comprehensive Plan Amendment Process

Plan amendments may be requested by any resident or interested party (e.g. a developer), but the Town Board serves as gatekeeper in the amendment process, deciding whether to refer a possible amendment to the Plan Commission for further evaluation and recommendation. The amendment process is required by law (Wis. Stat. 66.1001) to follow the same process as plan adoption described earlier in this chapter, including the requisite public hearing and notifications. The Town of Concord places a high value on transparency and public involvement in the planning process and establishes the following process as a requirement of any plan amendment or update, in addition to the statutory process described earlier.



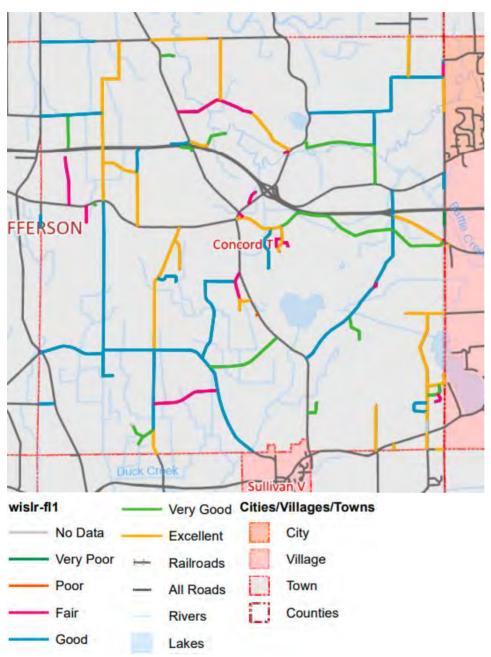


Appendix F Adoption Docume	ents
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To be compiled following final adoption

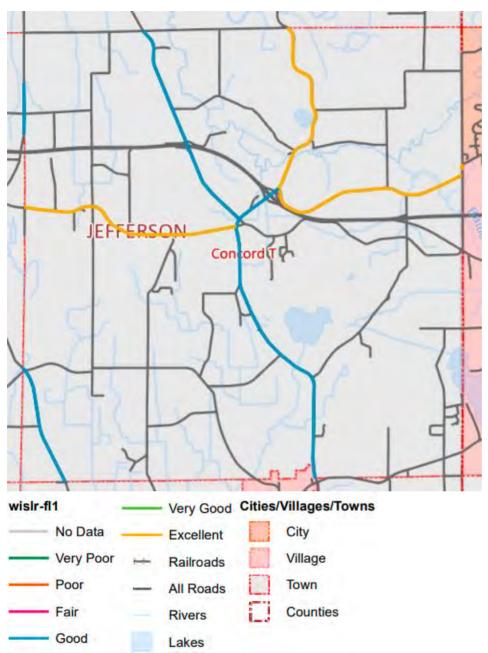
Appendix G Roadway Pavement Ratings

Figure G-1: Pavement Ratings-Local Roads



Source: Wisconsin Information System for Local Roads (WISLR)

Figure G-2: Pavement Ratings-County Roads



Source: Wisconsin Information System for Local Roads (WISLR)